

United States District Court
Northern District of California

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UNITED STATES DISTRICT COURT
NORTHERN DISTRICT OF CALIFORNIA

JEFFREY B. NORSWORTHY (a/k/a
MICHELLE-LAEL B. NORSWORTHY),

Plaintiff,

v.

JEFFREY BEARD, et al.,

Defendants.

Case No. 14-cv-00695-JST

**ORDER GRANTING IN PART AND
DENYING IN PART MOTION TO
DISMISS AND DENYING MOTION TO
STAY DISCOVERY**

Re: ECF Nos. 20, 23

Before the Court is Defendants A. Adams, R. Coffin, J. Lozano, M. Spearman, and L. Zamora’s Motion to Dismiss Plaintiff’s First Amended Complaint. ECF No. 20, which Defendants A. Newton and D. Van Leer subsequently joined, ECF Nos. 24, 26. Defendants Adams, Coffin, Lozano, Newton, Spearman, and Zamora have also moved for a protective order to stay discovery until the Court rules on Defendants’ Motion to Dismiss. ECF No. 23. The Court now GRANTS IN PART and DENIES IN PART Defendants’ Motion to Dismiss, and DENIES Defendants’ Motion for a Protective Order to Stay Discovery.

I. BACKGROUND

A. Factual History

For purposes of the Motion to Dismiss, the Court assumes the following facts, pursuant to the allegations of Plaintiff’s First Amended Complaint (“FAC”), ECF No. 10. See Knievel v. ESPN, 393 F.3d 1068, 1072 (9th Cir. 2005).

Plaintiff Norsworthy is a California Department of Corrections and Rehabilitation (“CDCR”) prisoner currently incarcerated at Mule Creek State Prison in Ione, California.¹ FAC

¹ Plaintiff Norsworthy is a transsexual woman. The parties refer to her using female pronouns in their filings, and the Court does the same in this Order.

1 ¶ 2. She has been in the custody of CDCR since on or around April 15, 1987. Id. Norsworthy is a
 2 transsexual woman who has experienced gender dysphoria and significant distress resulting from
 3 the incongruence between her male physical features and her female gender identity since at least
 4 adolescence. Id. ¶¶ 2, 17. She identifies and has been living as a woman since the 1990s. Id. ¶
 5 59. In 1999, after several weeks of testing at a CDCR facility, a psychologist, Dr. Viesti,
 6 diagnosed Norsworthy with gender identity disorder, “the only DSM-IV diagnosis available for
 7 this condition.” Id. ¶ 18. The American Psychiatric Association has since published a revised
 8 version of its Diagnostic and Statistical Manual of Mental Disorders (“DSM-V”), which replaced
 9 the “gender identity disorder” diagnosis with “gender dysphoria.” Id. Plaintiff has received
 10 feminizing hormone therapy and injections to accomplish chemical castration since January 2000.²
 11 Id. ¶ 19. As a result of these treatments, Norsworthy’s physical features and voice have
 12 feminized. Id. ¶ 20. Her prison records state that she is a “biological female” based on her
 13 estrogen and testosterone levels and describe her as “a pleasant-looking woman, slender and
 14 coiffed in a pony tail” who “walk[s] the yard as a woman.” Id.

15 The final step of Norsworthy’s treatment is sex reassignment surgery, which would bring
 16 her primary and secondary sex characteristics into conformity with her female gender identity and
 17 therefore treat the severe mental anguish she experiences as a result of her gender dysphoria. Id.
 18 ¶¶ 21-22. The surgery would also allow Norsworthy to reduce the high dosages of hormones she
 19 receives, which put her at increased risk for heart and vascular conditions and certain types of
 20 cancer, conditions that would be particularly dangerous for Norsworthy because she contracted
 21 Hepatitis C after being gang raped while in CDCR custody in 2009. Id. ¶ 22. In 2012,
 22 Norsworthy’s treating psychologist, Dr. Reese, expressly prescribed sexual reassignment surgery
 23 as medically necessary, finding that “it is clear that clinical medical necessity suggest[s] and
 24 mandate[s] a sex change medical operation before normal mental health can be achieved for this
 25

26 ² In her Reply to Defendant’s Motion for a Protective Order to Stay Discovery, Norsworthy states
 27 that she has recently been taken off hormone treatment completely as a result of “recent health
 28 complications.” ECF No. 29 at 5. There is no suggestion that this treatment was discontinued
 due to any change in her treatment plan for her gender dysphoria. In any event, for the purpose of
 deciding the Motion to Dismiss, the Court will consider only the facts pleaded in the FAC.

1 female patient.” Id. ¶ 23. Dr. Reese repeatedly renewed his opinion over the following six
2 months. Id. CDCR then removed Plaintiff from his care. Id.

3 Dr. Reese’s finding is supported by leading medical research and standards of care,
4 including the World Professional Association for Transgender Health (“WPATH”) Standards of
5 Care for the Health of Transsexual, Transgender, and Gender Nonconforming People, which state
6 that sex reassignment surgery is an “essential and medically necessary” treatment for gender
7 dysphoria in certain cases. Id. ¶¶ 24-36. In California, both Medicaid and private health insurance
8 plans offer coverage for health care treatment related to gender transition, including sex
9 reassignment surgery. Id. ¶ 30.

10 On September 16, 2012, Norsworthy filed a Patient/Inmate Health Care Appeal seeking
11 sex reassignment surgery as a medically necessary treatment for her gender dysphoria. Id. ¶ 37.
12 Her request was denied at three levels of review: by Defendant Newton on or around September
13 28, 2012; by Defendant Adams on or around November 27, 2012; and by Defendant Zamora on
14 October 25, 2013, based on the recommendation of Defendant Coffin that, “[w]hile it appears
15 likely that [Norsworthy’s] medical consultants would approve [her] as a candidate for [sex
16 reassignment surgery] as an *elective* procedure, in the opinion of this evaluator the available
17 documentation does not establish [sex reassignment surgery] as medically necessary at this time.”
18 Id. ¶¶ 37-52. Defendant Beard has ultimate authority over Norsworthy’s Health Care Appeal and
19 for the implementation of CDCR policy with regard to medically necessary treatment. Id. ¶ 53.

20 Norsworthy alleges that because her medical records demonstrate that, under prevailing
21 standards of care and research, sex reassignment surgery is medically necessary, Defendants were
22 fully aware that she faces a serious medical need for sex reassignment surgery and failed to take
23 any reasonable measures to address her ongoing anguish. Id. ¶¶ 38-39, 43, 49, 51. Furthermore,
24 each Defendant regarded and applied California Code of Regulations (“C.C.R.”) Title 15, Section
25 3350.1 — which identifies vaginoplasty as a “[s]urgery not medically necessary [that] shall not be
26 provided” except for specified conditions involving damage to the vaginal wall, unless the
27 patient’s attending physician prescribes the treatment and “[t]he service is approved by the
28 medical authorization review committee and the health care review committee,” 15 C.C.R.

1 § 3350.1(b)(2); 15 C.C.R. § 3350.1(d) — as a de facto bar to Norsworthy’s request for sex
2 reassignment surgery, solely because of her status as a transgender woman. FAC, ¶¶ 54-57.

3 As part of Norsworthy’s treatment for gender dysphoria, she has changed her name from
4 Jeffrey Bryan Norsworthy to Michelle-Lael Bryanna Norsworthy. Id. ¶ 59. Since the mid-1990s,
5 she has used the name “Michelle” in all settings in which she has the ability to do so. Id. Her
6 treating doctors generally refer to her as “Michelle.” Id. ¶ 61. Use of the name “Jeffrey” is a
7 painful reminder of the discrepancy between Norsworthy’s female gender identity and the male
8 sex assigned to her at birth, and causes her severe distress and anxiety. Id. ¶ 60. WPATH’s
9 Standards of Care recognize name changes as an important part of treatment for gender dysphoria.
10 Id. ¶ 60.

11 A person under the supervision of CDCR is required to obtain the permission of the
12 warden of the facility in which she is housed in order to obtain a change of name from a California
13 Superior Court. Cal. Code Civ. Proc. § 1279.5. To minimize the use of the name “Jeffrey” and
14 the associated pain and distress she experiences, Norsworthy submitted a request for approval for
15 a legal name change to Defendant Spearman, the warden of the CDCR facility to which she was
16 then assigned. FAC, ¶ 64. Although Spearman acknowledged that Norsworthy “is in the process
17 of ‘trans-sexualism,’” the request was denied on the basis “that it would not be appropriate to
18 approve a name change to the feminine until the appellant is determined to meet the criteria to be
19 assigned to an institution for female offenders.” Id. ¶ 65. At the third level of review, Defendants
20 Van Leer and Lozano found the warden’s denial “appropriate as the appellant is still incarcerated
21 in an institution for men.” Id. ¶ 68. Defendant Beard has ultimate authority over Norsworthy’s
22 request for a legal name change and for the implementation of CDCR policy with regard to inmate
23 name changes. Id. ¶ 71.

24 **B. Procedural History**

25 Norsworthy initiated this action by filing a complaint under 42 U.S.C. § 1983 on February
26 14, 2014. ECF No. 1. On March 26, 2014, the Court dismissed her claims with leave to amend,
27 ECF. No. 4, and on April 2, 2014, the Court issued an Order Appointing Counsel, ECF. No. 7. On
28 April 15, 2014, the Court dismissed a separate but related action, Norsworthy v. Beard, et al., No.

1 3:14-cv-00345-JST, concerning Norsworthy's request for a name change, without prejudice to
 2 Plaintiff reasserting the name change claims in her amended complaint in this action. ECF No. 8
 3 at 5.

4 Norsworthy filed her First Amended Complaint on July 2, 2014. ECF No. 10. She sues
 5 Defendants Adams, Beard, Coffin, Lozano, Newton, Spearman, Van Leer, Zamora, and Does 1-30
 6 under 42 U.S.C. § 1983, seeking injunctive relief based on Defendants' failure to provide her with
 7 medically necessary sex reassignment surgery in violation of the Eighth and Fourteenth
 8 Amendments to the United States Constitution and failure to allow her to pursue a legal name
 9 change, also in violation of the Eighth and Fourteenth Amendments. FAC, ¶ 1. Norsworthy
 10 claims that Defendants Adams, Beard, Coffin, Newton, and Zamora were deliberately indifferent
 11 to her medical needs and deprived her of her right to equal protection under the laws when they
 12 denied her sex reassignment surgery. *Id.* ¶¶ 74-88. She claims that Defendants Beard, Lozano,
 13 Spearman, and Van Leer were deliberately indifferent to her medical needs and deprived her of
 14 her right to equal protection under the laws when they failed to allow her to seek a legal name
 15 change. *Id.* ¶¶ 89-99.

16 Norsworthy seeks injunctive relief 1) enjoining Defendants from interfering with the
 17 discretion of the mental health and other medical professionals involved in her care; 2) declaring
 18 C.C.R. Title 15, § 3350.1(b)(2) unconstitutional on its face and as applied; 3) enjoining
 19 Defendants to provide her with adequate medical care, including sex reassignment surgery; and 4)
 20 requiring Defendants to allow her to seek a legal name change in the Superior Court of California.
 21 *Id.* ¶¶ 100-03. She also seeks attorneys' fees and costs. *Id.* ¶ 104.

22 On July 9, 2014, the Court determined that the FAC "contains sufficient factual allegations
 23 to state a claim under the Eighth and Fourteenth Amendments," and ordered that Norsworthy's
 24 complaint should be served on each Defendant.³ ECF No. 12.

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 27 ³ The issuance of a screening order under the Prison Litigation Reform Act finding that
 28 Norsworthy has stated a cognizable claim does not foreclose Defendants from moving to dismiss
 the complaint. *See Teahan v. Wilhelm*, 481 F. Supp. 2d 1115, 1119 (S.D. Cal. 2007); *see also*
Kunamneni v. Gutierrez, No. 08-cv-5154-PJH, 2009 WL 909831, at *2 (N.D. Cal. April 2, 2009).

1 **C. Jurisdiction**

2 The Court has jurisdiction over this action under 28 U.S.C. § 1331.

3 **II. MOTION TO DISMISS**

4 **A. Legal Standard**

5 A pleading must contain “a short and plain statement of the claim showing that the pleader
6 is entitled to relief.” Fed. R. Civ. P. 8(a)(2). A motion to dismiss under Rule 12(b)(6) tests the
7 legal sufficiency of the claims in the complaint. Navarro v. Block, 250 F.3d 729, 732 (9th Cir.
8 2001).

9 To survive a motion to dismiss, a complaint must contain sufficient
10 factual matter, accepted as true, to state a claim to relief that is
11 plausible on its face. A claim has facial plausibility when the
12 plaintiff pleads factual content that allows the court to draw the
13 reasonable inference that the defendant is liable for the misconduct
14 alleged.

13 Ashcroft v. Iqbal, 556 U.S. 662, 678 (2009) (citation and internal quotation marks omitted).

14 “Dismissal is proper when the complaint does not make out a cognizable legal theory or does not
15 allege sufficient facts to support a cognizable legal theory.” Cervantes v. Countrywide Home
16 Loans, Inc., 656 F.3d 1034, 1041 (9th Cir. 2011).

17 **B. Analysis**

18 In their Motion to Dismiss, Defendants argue that: (1) Norsworthy fails to state an
19 injunctive relief claim because she fails to demonstrate a deprivation of a right under an official
20 state policy; (2) Norsworthy fails to state a claim against Defendants Adams, Coffin, Lozano, and
21 Zamora in their official capacity; (3) Norsworthy fails to state a claim for medical deliberate
22 indifference with respect to her sex reassignment surgery claim; (4) Norsworthy fails to state an
23 equal protection claim; and (5) Norsworthy fails to state a claim for deliberate indifference
24 regarding her name change. The Court considers these arguments in turn.

25 **1. Deprivation of a Right under an Official State Policy**

26 Defendants argue that this action must be dismissed because a state official may be sued in
27 his or her official capacity for prospective injunctive relief from a continuing or impending state
28 action that violates the Constitution or a federal statute only if the plaintiff demonstrates that “the

1 entity itself is a ‘moving force’ behind the deprivation.” Kentucky v. Graham, 473 U.S. 159, 166
2 (1985). “Because the real party in interest in an official-capacity suit is the governmental entity
3 and not the named official, ‘the entity’s policy or custom must have played a part in the violation
4 of federal law.’” Hafer v. Melo, 502 U.S. 21, 25 (1991) (quoting Graham, 473 U.S. at 166); see
5 also Berry v. Baca, 379 F.3d 764, 767 (9th Cir. 2004). Here, Defendants argue, Norsworthy has
6 failed to identify a CDCR policy or custom that was the “moving force” behind a deprivation of
7 her constitutional rights. ECF No. 20 at 9.

8 With respect to sex reassignment surgery, Defendants argue, Norsworthy alleges that
9 Defendants independently determined that surgery was not medically necessary based on their
10 own conclusions or those of non-specialized individuals, not based on any CDCR policy. Id. at
11 10. Defendants note that the allegations demonstrate that Norsworthy’s physicians, as distinct
12 from her treating psychologist, never determined that sex reassignment surgery was medically
13 necessary. Id. at 9. Defendants reject Norsworthy’s allegation that Defendants applied § 3350.1
14 as a de facto bar in denying her administrative grievance as an unreasonable inference that should
15 be disregarded. Id. at 10-11 (citing Daniels-Hall v. Nat’l Educ. Ass’n, 629 F.3d 992, 998 (9th Cir.
16 2010) (holding that the court need not accept as true “allegations that are merely conclusory,
17 unwarranted deductions of fact, or unreasonable inferences”)).

18 Defendants further contend that Norsworthy has failed to identify a state policy or custom
19 that denies name change requests to transsexual women. Id. at 11. Rather, she alleges that CDCR
20 officials denied her request because they determined that “it would not be appropriate” to approve
21 a name change while Norsworthy was incarcerated in an institution for men. Id.

22 Norsworthy responds that claims against state officials for prospective injunctive relief
23 under Ex Parte Young, 209 U.S. 123 (1908), do not require allegations of a policy or custom and,
24 in any event, she has sufficiently alleged a policy or custom to categorically deny transgender
25 inmates sex reassignment surgery and name changes. ECF No. 27 at 18-23. She argues that
26 official capacity actions against state officials for prospective relief “are not treated as actions
27 against the State,” Will v. Michigan Department of State Police, 491 U.S. 58, 71 n.10 (1989);
28 Graham, 473 U.S. at 167 n.14, and that the policy or custom requirement applies only to claims

1 for damages against state officers and claims against municipal or state entities. ECF No. 27 at
2 19-20. She contends that the Supreme Court’s analysis in Graham and Hafer is limited to the
3 context of suits for damages, and that the cases relied upon by Defendants do not involve official
4 capacity actions against state officials for injunctive relief. Id.

5 Norsworthy argues that even assuming that she must allege that she was deprived of a
6 constitutional right pursuant to a policy or custom to state a claim against Defendants in their
7 official capacities, she has sufficiently alleged a CDCR policy or custom to categorically deny sex
8 reassignment surgery and name changes for transgender inmates. Id. at 20. She maintains that she
9 is not required to identify any formal policy, and that whether an unofficial policy or custom
10 exists, whether a constitutional tort was committed by an official with final policy-making
11 authority, and whether an official with final policy-making authority ratified a subordinate’s
12 unconstitutional decision or action and the basis for it, see Gillette v. Delmore, 979 F.2d 1342,
13 1346-47 (9th Cir. 1992), are all questions of fact not properly resolved on a motion to dismiss.
14 ECF No. 27 at 21.

15 Here, Norsworthy alleges that sex reassignment surgery was denied at every level of
16 review despite Defendants’ knowledge that it was medically necessary; that each Defendant
17 applied 15 C.C.R. § 3350.1 as a de facto bar to Norsworthy’s request; and that Defendants
18 disregarded the recommendation of Norsworthy’s treating health care professional, terminated her
19 relationship with this professional, and appointed a non-treating, non-specialized professional to
20 create a pretextual report finding sex reassignment surgery unnecessary. Id. at 22. Drawing all
21 reasonable inferences in Norsworthy’s favor, she contends that these allegations sufficiently allege
22 that prison officials were acting in accordance with a policy or custom to categorically deny sex
23 reassignment surgery for transgender inmates. Id. As for denial of a name change, Norsworthy
24 argues that she has alleged that Defendants Spearman, Lozano, and Van Leer denied her request
25 based on a policy or custom to deny transgender women prisoners name changes until they are
26 deemed eligible for or have been assigned to a female institution. Id. at 22-23.

27 Defendants’ argument that in this official-capacity action against state officials for
28 injunctive relief, CDCR “policy or custom” must have played a part in the violations is well taken.

1 In Graham, the Supreme Court stated that “in an official-capacity suit the entity’s ‘policy or
2 custom’ must have played a part in the violation of federal law.” 473 U.S. at 166. Although
3 Norsworthy is correct that Graham involved an action for damages, the Supreme Court’s statement
4 that “implementation of state policy or custom may be reached in federal court only because
5 official-capacity actions for prospective relief are not treated as actions against the State” suggests
6 that it contemplated that the “policy or custom” requirement should apply in actions for
7 prospective relief. Id. at 167 n.14; cf. Los Angeles Cnty. v. Humphries, 562 U.S. 29 (2010)
8 (holding that, in actions against municipal entities, the requirement that civil rights plaintiffs show
9 that their injury was caused by municipal policy or custom is equally applicable, irrespective of
10 whether the remedy sought is money damages or prospective relief). Furthermore, in a case cited
11 by neither party, the Ninth Circuit stated that Idaho Department of Corrections administrators sued
12 for injunctive relief were “liable in their official capacities only if policy or custom played a part
13 in the violation of federal law.” Gomez v. Vernon, 255 F.3d 1118, 1127 (9th Cir. 2001); see also
14 Dunsmore v. California, No. 11-cv-7141-DOC (JCG), 2012 WL 3809413, at *3-4 (C.D. Cal. July
15 26, 2012) (recommending dismissal of inmate’s official-capacity claim for failure to plausibly
16 connect policies to the specific conduct that allegedly violated his rights), report &
17 recommendation adopted, 2012 WL 3810255 (C.D. Cal. Sept. 4, 2012), aff’d sub nom. Dunsmore
18 v. Cash, 549 F. App’x 680 (9th Cir. 2013).

19 This conclusion does not, however, require that Norsworthy’s claims be dismissed. The
20 Court finds that Norsworthy has adequately alleged that a policy or custom played a part in the
21 constitutional violations she alleges. In analogous municipal liability cases, the Ninth Circuit
22 permits § 1983 plaintiffs to establish liability in one of three ways: (1) by proving that an
23 employee committed the violation pursuant to a formal policy or longstanding practice or custom
24 that constitutes the standard operating procedure of the governmental entity; (2) by establishing
25 that the individual who committed the constitutional tort was an official with final policy-making
26 authority; or (3) by proving that an official with final policy-making authority ratified a
27 subordinate’s unconstitutional decision or action and the basis for it. Gillette, 979 F.2d at 1346-
28 47. Norsworthy has alleged that the Defendants involved in the denial of her request for sex

1 reassignment surgery were uniformly aware of her serious medical need for sex reassignment
 2 surgery and were deliberately indifferent to this need, *id.* ¶¶ 39, 43, 49, 51, 76; that they applied 15
 3 C.C.R. § 3350.1 as a de facto bar to her request, *id.* ¶¶ 56, 82; and that she pursued her claim
 4 through the final level of administrative review, *id.* ¶ 52. With respect to her name change claims,
 5 Norsworthy has alleged that she pursued her request through the final level of administrative
 6 review and that Defendants denied the request based upon a policy that inmates in CDCR facilities
 7 for men should not be allowed to legally adopt a normatively feminine name until they meet the
 8 criteria for transfer to a women’s institution. *Id.* ¶¶ 65-66, 68, 70, 96. Drawing all reasonable
 9 inferences in favor of Norsworthy, the Court finds that she has pleaded sufficient facts to allow the
 10 Court to reasonably infer that official policies or customs played a part in the constitutional
 11 violations she alleges.

12 **2. Official Capacity Claims Against Defendants Adams, Coffin, Lozano,**
 13 **and Zamora⁴**

14 Defendants argue that Norsworthy has failed to state a claim under § 1983 against
 15 Defendants Adams, Coffin, Lozano, and Zamora because she has not alleged that they could
 16 provide the relief she requests. ECF No. 20 at 12. “[T]he exception to Eleventh Amendment
 17 immunity applicable to prospective injunctive relief . . . applies only to state officials with the
 18 ability to provide injunctive relief in their official capacities.” *Roberts v. Cal. Dep’t of Corr.*, No.
 19 04-cv-3861-JF, 2007 WL 951289, at *2 (N.D. Cal. Mar. 27, 2007) (citing *Graham*, 472 U.S. at
 20 167 n.14; *Young*, 209 U.S. at 159-60); *see also Lujan v. Defenders of Wildlife*, 504 U.S. 555, 560-
 21 61 (1992) (holding that, for a plaintiff to have standing, it must be likely that the injury will be
 22 redressed by a favorable decision). Defendants argue that these officials were only responsible for
 23 reviewing Norsworthy’s administrative grievances and that Norsworthy has not alleged that they
 24 could ensure that her constitutional rights are not violated, rescind sections of the California Code

25 _____
 26 ⁴ Defendants Newton and Van Leer joined this argument after the Motion to Dismiss was filed and
 27 contend that it “appl[ies] equally” to them. ECF Nos. 24, 26. Norsworthy notes that it is
 28 “unclear” whether these Defendants also contend that they lack the authority to provide the relief
 requested, but she notes that the arguments in her Opposition apply equally to Newton and Van
 Leer. ECF No. 27 at 23 n.17.

1 of Regulations, or ensure the implementation of new CDCR policies. ECF No. 20 at 12-13. As a
 2 result, Defendants urge that Norsworthy's claim for injunctive relief against these Defendants
 3 should be dismissed as a matter of law.

4 Norsworthy responds that Defendants' argument is misplaced because she has sufficiently
 5 alleged that each Defendant was personally involved in denying either her request for sex
 6 reassignment surgery, her request for a name change, or both. ECF No. 27 at 23 (citing Starr v.
 7 Baca, 652 F.3d 1202, 1207 (9th Cir. 2011) ("A defendant may be held liable as a supervisor under
 8 § 1983 if there exists either (1) his or her personal involvement in the constitutional deprivation, or
 9 (2) a sufficient causal connection between the supervisor's wrongful conduct and the
 10 constitutional violation.") (internal quotation marks omitted)). In addition, Norsworthy seeks not
 11 only a revision of prison policy, but also an injunction preventing Defendants from interfering
 12 with the discretion of her medical care providers and ordering sex reassignment surgery and a
 13 name change. ECF No. 27 at 24. Based on each Defendant's involvement in depriving
 14 Norsworthy of her constitutional rights, she contends that each is in a position to correct the harm.
 15 Id. Whether Defendants have authority to provide any of the requested injunctive relief is, at
 16 most, a disputed issue of fact. Id. Finally, Norsworthy contends that, at the pleading stage, a
 17 plaintiff need not bring suit against the exact officials ultimately responsible for enforcement,
 18 because further discovery may lead to amendments to name more appropriate officials. Id.

19 The Court rejects Defendants' argument that Defendants Adams, Coffin, Lozano, Newton,
 20 Van Leer, and Zamora must be dismissed at this stage. The FAC alleges that each Defendant was
 21 personally involved in the administrative denial of Norsworthy's requests for medically necessary
 22 sex reassignment surgery and for a name change. Norsworthy asks the Court to enter injunctive
 23 relief "enjoining Defendants from interfering with the discretion of the mental health and other
 24 medical professionals involved in Plaintiff's care" and "enjoining Defendants to provide Plaintiff
 25 with adequate medical care, including [sex reassignment surgery]." FAC, ¶¶ 100, 102. Even if
 26 Defendants are correct that these named officials are not in a position to change CDCR policies or
 27 amend the California Code of Regulations, their role in reviewing Norsworthy's administrative
 28 requests for sex reassignment surgery and a name change suggest that they are in a position to

1 approve administrative requests, including the provision of “adequate medical care” as
 2 recommended by Norsworthy’s health care providers, going forward. The Court finds that, at this
 3 stage, Defendants Adams, Coffin, Lozano, Newton, Van Leer, and Zamora are proper parties to
 4 this case.

5 3. Medical Deliberate Indifference Regarding Sex Reassignment Surgery

6 Defendants next argue that Norsworthy has failed to state a claim for deliberate
 7 indifference because her allegations establish only a difference of medical opinion between
 8 Norsworthy and her psychologist, Dr. Reese, and Defendants Newton, Adams, Coffin, and
 9 Zamora, not “acts or omissions sufficiently harmful to evidence deliberate indifference to serious
 10 medical needs” in violation of the Eighth Amendment. ECF No. 20 at 14 (citing Estelle v.
 11 Gamble, 429 U.S. 97, 106 (1976)). Even assuming that Norsworthy has a serious medical need,
 12 Defendants argue, she cannot meet the subjective prong of the deliberate indifference test, which
 13 requires a showing that a prison official knew of facts from which the inference could be drawn
 14 that a substantial risk of serious harm existed, actually drew that inference, and then disregarded
 15 an excessive risk to the inmate’s health. Id. (citing Farmer v. Brennan, 511 U.S. 825, 837 (1994)).

16 Here, Defendants contend, Norsworthy has not shown that any Defendant possessed a
 17 sufficiently culpable state of mind to substantiate an Eighth Amendment deliberate indifference
 18 claim. Id. at 16. Norsworthy’s allegations that Defendants should have known that sex
 19 reassignment surgery was medically necessary based on her medical history and research are
 20 inadequate to state a claim for deliberate indifference. Id. Defendants contend that Norsworthy
 21 has not alleged that she ever requested sex reassignment surgery from any of her treating
 22 physicians or psychologists prior to filing her administrative grievance at the third level of review;
 23 that the named Defendants knew that sex reassignment surgery was medically necessary; that any
 24 medical doctor ever prescribed surgery or recommended it as a treatment option; or that
 25 Defendants knew of the research cited in the FAC. Id.⁵ She alleges only a disagreement about
 26

27 ⁵ Defendants also state that Norsworthy has failed to allege that she meets the WPATH
 28 preconditions for sex reassignment surgery because she has not obtained two referral letters from
 qualified mental health professionals. ECF No. 20 at 17. Since Norsworthy is incarcerated, the

1 treatment options between her caregivers. Id. at 15. In this situation, she must demonstrate that
 2 the chosen course of treatment was “medically unacceptable under the circumstances” and chosen
 3 “in conscious disregard of an excessive risk” to her health. Id. at 14-15 (citing Toguchi v. Chung,
 4 391 F.3d 1051, 1060 (9th Cir. 2004)). In Defendants’ view, the fact that prison staff provided
 5 Norsworthy with mental health care and feminizing hormone and chemical castration treatments
 6 belies any claim that they were deliberately indifferent to her gender dysphoria or acted in
 7 conscious disregard of her health. Id. at 15.

8 The Court is not persuaded by this argument. The FAC does not allege that there was a
 9 genuine difference of medical opinion; rather, it alleges that Defendants’ purported reliance on the
 10 opinions of non-specialized, inexperienced health care providers was clearly unreasonable and
 11 pretextual and thus evidence of deliberate indifference. ECF No. 27 at 2-3 (citing Snow v.
 12 McDaniel, 681 F.3d 978, 988 (9th Cir. 2012) (“Based on the unchallenged medical records and
 13 inferences drawn in favor of Snow, a reasonable jury could conclude that the decision of the non-
 14 treating, non-specialist physicians to repeatedly deny the recommendations for surgery was
 15 medically unacceptable under all of the circumstances.”), overruled on other grounds by Peralta v.
 16 Dillard, 744 F.3d 1076, 1083 (9th Cir. 2014); Colwell v. Bannister, 763 F.3d 1060, 1069 (9th Cir.
 17 2014) (denying summary judgment where the record indicated that prison officials “ignored the
 18 recommendations of treating specialists and instead relied on the opinions of non-specialist and
 19 non-treating medical officials who made decisions based on an administrative policy”); Hamilton
 20 v. Endell, 981 F.2d 1062, 1067 (9th Cir. 1992) (denying summary judgment where Hamilton
 21 alleged that an expert opinion “was not solicited in good faith, and that it was sought simply as a
 22 device to allow the prison official [sic] to proceed with their predetermined decision”), overruled
 23 on other grounds by Estate of Ford v. Ramirez-Palmer, 301 F.3d 1043, 1045 (9th Cir. 2002)).

24 Here, Norsworthy has alleged that Dr. Coffin, a non-treating medical professional with no
 25

26
 27 Court cannot assume that Norsworthy would be able to obtain such referrals without Defendants’
 28 assistance, particularly in light of her allegation that Defendants removed from her care the one
 mental health professional who repeatedly opined that sex reassignment surgery was medically
 necessary. FAC at ¶ 23.

1 significant experience or training in the treatment of transsexual patients, created a pretextual
2 report to support denial of sex reassignment surgery and that each Defendant denied the surgery
3 even though they knew it to be medically necessary based on Norsworthy's records and prevailing
4 medical standards. ECF No. 27 at 3-4. The Court agrees with Norsworthy's contention that she
5 should have the opportunity to explore the Defendants' motives and the extent and nature of their
6 knowledge through discovery. *Id.* at 4-5. Defendants' argument that Norsworthy's medical
7 indifference claim must fail because she received *some* treatment for her gender dysphoria is also
8 unconvincing, as a prisoner need not prove that she was completely denied medical care in order
9 to prevail. *Id.* at 6-7; see Lopez v. Smith, 203 F.3d 1122, 1132 (9th Cir. 2000) ("A prisoner need
10 not prove that he was completely denied medical care. Rather, he can establish deliberate
11 indifference by showing that officials intentionally interfered with his medical treatment.")
12 (citation omitted).

13 In reply, Defendants note that Defendants Newton and Adams reviewed Norsworthy's
14 grievance before Reese had issued his opinion recommending sex reassignment surgery, and that
15 Coffin acknowledged that Norsworthy's gender dysphoria caused her distress but noted that no
16 physician had ever found surgery medically necessary. ECF No. 30 at 6-7. Defendants
17 distinguish cases in which defendants ignored the recommendations of plaintiff's treating
18 physicians, see Colwell, 763 F.3d at 1069-70; Hamilton, 981 F.2d at 1067, on the basis that
19 Defendants explicitly took into account that none of Norsworthy's treating physicians
20 recommended sex reassignment surgery as medically necessary treatment and Defendant Coffin
21 personally examined Norsworthy before issuing his opinion. ECF No. 30 at 7. Defendants also
22 rely on Peralta v. Dillard, 744 F.3d 1076 (9th Cir. 2014), for the proposition that prison staff are
23 not deliberately indifferent when they simply review the medical care provided by others. ECF
24 No. 30 at 7. In this case, Defendants argue, Norsworthy has alleged that CDCR provided her
25 treatment by gender and endocrinology specialists and denied her grievance on the basis that these
26 specialists had not recommended sex reassignment surgery as medically necessary, not because of
27 animus, improper motive, or medical deliberate indifference. *Id.* at 8. They reject the suggestion
28 that the filing of this lawsuit has placed Defendants on notice. *Id.* at 10 (citing Peralta, 744 F.3d at

1 1087 (“Peralta argues that the lawsuit itself put Dillard on notice, but he cites no cases holding that
2 the mere filing of a lawsuit can create independent liability under section 1983.”)).

3 The Court finds that Norsworthy has adequately stated a claim for medical indifference
4 within the meaning of Estelle v. Gamble, 429 U.S. 97 (1976). Prison officials violate their
5 constitutional obligation only through “deliberate indifference to serious medical needs of
6 prisoners,” including by “intentionally denying or delaying access to medical care.” Estelle, 429
7 U.S. at 104-05. Neither negligence nor gross negligence is sufficient to warrant liability under the
8 Eighth Amendment. See Farmer, 511 U.S. at 837. But the FAC does not allege that Defendants
9 “should have known” that sex reassignment surgery was medically necessary. Rather, it alleges
10 that Defendants were fully aware that Norsworthy faces a serious medical need for sex
11 reassignment surgery and failed to address her ongoing anguish. FAC, ¶¶ 39, 43, 49, 51. It
12 further alleges that after Norsworthy’s treating psychologist explicitly recommended sex
13 reassignment surgery, Norsworthy was removed from his care and Defendant Coffin was assigned
14 to prepare a pretextual report recommending that sex reassignment surgery be denied. Id. ¶¶ 23,
15 45, 49.

16 Defendants’ suggestion that Norsworthy was denied sex reassignment surgery based on “a
17 disagreement between her various caregivers,” ECF No. 20 at 15, is unpersuasive. The FAC states
18 that Norsworthy’s treating psychologist concluded that sex reassignment surgery is medically
19 necessary and that Defendant Coffin, who examined Norsworthy but was not involved in her care,
20 came to a contrary conclusion. FAC, ¶¶ 23, 47. It does not state that any medical professional
21 treating Norsworthy concluded that sex reassignment surgery was not medically necessary, or
22 issued any opinion other than the recommendations made by Reese. Because there is no
23 recommendation by a treating physician or other medical provider against sex reassignment
24 surgery, this is not a case in which prison staff have simply reviewed and affirmed medical
25 decisions made by others. See Peralta, 744 F.3d at 1085-86. Instead, drawing all inferences in her
26 favor, Norsworthy has alleged that Defendants deliberately denied her necessary medical
27 treatment. Whether Defendants in fact had the requisite mental state to support an Eighth
28 Amendment deliberate indifference claim is a question suitable for exploration in discovery.

1 the term ‘transsexual’ would prohibit a determination of suspect classification for transsexuals.”
2 Id. (quoting Holloway, 566 F.2d at 663-64 (citations omitted)). Schwenk unmistakably overruled
3 those holdings.

4 In Schwenk, the Ninth Circuit explained that gender means “an individual’s sexual
5 identity,” and that, under the Supreme Court’s holding in Price Waterhouse v. Hopkins, 490 U.S.
6 228 (1989),⁶ when a defendant’s action is based upon the fact that the plaintiff fails to “conform to
7 socially-constructed gender expectations,” the defendant has engaged in gender-based
8 discrimination. Schwenk, 204 F.3d at 1201-02. Schwenk also explicitly rejected Holloway’s
9 reasoning. Id. at 1201. Although Schwenk was decided in the context of a transgender woman
10 seeking to bring a claim under the Violence Against Women Act, its reasoning applies equally to
11 discrimination alleged to violate the Equal Protection Clause and therefore discrimination against
12 transgender individuals is a form of gender-based discrimination subject to intermediate scrutiny.
13 Applying Schwenk here, the Court concludes that discrimination based on transgender status
14 independently qualifies as a suspect classification under the Equal Protection Clause because
15 transgender persons meet the indicia of a “suspect” or “quasi-suspect classification” identified by
16 the Supreme Court. As the Eleventh Circuit observed in Glenn v. Brumby, 663 F.3d 1312 (11th
17 Cir. 2011), “[a] person is defined as transgender precisely because of the perception that his or her
18 behavior transgresses gender stereotypes. . . . There is thus a congruence between discriminating
19 against transgender and transsexual individuals and discrimination on the basis of gender-based
20 behavioral norms.” Id. at 1316. And as the Ninth Circuit said in Schwenk, albeit outside the
21 context of the Equal Protection Clause, “what matters . . . is that in the mind of the perpetrator the
22 discrimination is related to the sex of the victim: here, for example, the perpetrator’s actions stem
23 from the fact that he believed that the [transsexual] victim was a man who ‘failed to act like’ one.”
24 Schwenk, 204 F.3d at 1202. For these reasons, the Court concludes that discrimination on the
25 basis of transgender status is subject to intermediate scrutiny. Glenn at 1320; cf. SmithKline

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27 ⁶ In Price Waterhouse, the Supreme Court held that discrimination on the basis of gender
28 stereotyping is sex-based discrimination. 490 U.S. at 250–51 (plurality op.); id. at 258–61 (White,
J., concurring); id. at 272–73 (O’Connor, J., concurring).

1 Beecham Corp. v. Abbott Labs., 740 F.3d 471, 481 (9th Cir. 2014) (holding that United States v.
2 Windsor, 133 S. Ct. 2675 (2013) “requires that heightened scrutiny be applied to equal protection
3 claims involving sexual orientation”).⁷

4 In support of her Equal Protection Clause claim under 42 U.S.C. § 1983, Norsworthy
5 alleges that Defendants acted with an intent or purpose to discriminate against her based upon her
6 membership in a protected class. See Furnace, 705 F.3d at 1030. Specifically, she alleges that
7 “Defendants intentionally treat Plaintiff differently from non-transgender female inmates seeking
8 vaginoplasty due to her gender and transgender status” by barring her from such treatment or, at a
9 minimum, holding her to a more onerous standard, and that Defendants “discriminated against
10 Plaintiff by refusing to permit her to seek a legal name change as a result of her gender and
11 transgender status.” FAC, ¶¶ 84, 96. Norsworthy further contends that 15 C.C.R. § 3350.1 is
12 facially discriminatory because it explicitly distinguishes between treatment for transsexual
13 women that is designated as presumptively “not medically necessary” (i.e. castration and
14 vaginoplasty for treatment of gender dysphoria) and the same treatments for non-transgender
15 women (i.e. vaginoplasty for treatment of cystocele or rectocele), which are explicitly exempted
16 from this bar. ECF No. 27 at 16-17. Because all persons affected by these exclusions are
17 transgender women, Norsworthy argues, the regulation is facially discriminatory. Id. at 17.

18 The application of intermediate scrutiny requires the government to show that its gender
19 classification is substantially related to an important governmental interest, “requiring an
20 exceedingly persuasive justification.” Coal. for Econ. Equity v. Wilson, 122 F.3d 692, 702 (9th
21 Cir. 1997), as amended on denial of reh'g and reh'g en banc (Aug. 21, 1997), as amended (Aug.
22 26, 1997) (quoting City of Cleburne, Tex. v. Cleburne Living Ctr., 473 U.S. 432, 441 (1985)).

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26 ⁷ The Ninth’s Circuit’s conclusion that heightened scrutiny should be applied to Equal Protection
27 claims involving discrimination based on sexual orientation, see SmithKline, 740 F.3d at 481;
28 Latta v. Otter, Nos. 14-35420, 14-35421, 12-17668, 2014 WL 4977682, at *4 (9th Cir. Oct. 7,
2014), applies with at least equal force to discrimination against transgender people, whose
identity is equally immutable and irrelevant to their ability to contribute to society, and who have
experienced even greater levels of societal discrimination and marginalization.

1 Here, Norsworthy has alleged that each Defendant discriminated against her on the basis of
2 her transgender status. She alleges that, in considering her need for medically necessary surgery,
3 and vaginoplasty in particular, Defendants treated her differently from a similarly situated non-
4 transgender woman in need of medically necessary surgery. With respect to her request for a
5 name change, she has alleged that the Defendants' rationale for denying her request — that a name
6 change to a normatively feminine name is inappropriate until she is eligible to be housed in a
7 women's facility — evidences a clear difference in treatment with regard to name changes based
8 on transgender status. Defendants argue that Norsworthy is not a member of a protected class, but
9 otherwise offer nothing to defend the regulation or alleged policies and conduct at issue from an
10 equal protection challenge. ECF No. 20 at 18-19. They articulate no important governmental
11 interest, much less describe how their gender classification – which makes it more difficult for a
12 transgender person to receive gender reassignment surgery than it is for a cisgender woman⁸ – is
13 substantially related to that interest.

14 The Court concludes that Norsworthy has adequately stated a claim under 42 U.S.C.
15 § 1983 for a violation of the Equal Protection Clause of the Fourteenth Amendment. See Furnace,
16 705 F.3d at 1030. At this early stage in the litigation, before Norsworthy has had the opportunity
17 to develop her claims through discovery, she must plead “factual content that allows the court to
18 draw the reasonable inference that the defendant is liable for the misconduct alleged.” Iqbal, 556
19 U.S. at 678. The Court concludes that Norsworthy's allegations meet this standard with respect to
20 her equal protection claims.

21 5. Deliberate Medical Indifference Regarding Norsworthy's Name 22 Change

23 Finally, Defendants contend that Norsworthy's allegations that prison officials did not
24 permit her to pursue a legal name change fail to state a claim under § 1983 because although
25 Norsworthy claims that she suffers from mental and emotional harm when the name “Jeffrey” is
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27 ⁸ “Cisgender is a term describing individuals whose gender corresponds with the legal sex that
28 they were assigned at birth.” Olga Tomchin, Bodies and Bureaucracy: Legal Sex Classification
and Marriage-Based Immigration for Trans* People, 101 Cal. L. Rev. 813, 862 (2013).

1 used, conduct that amounts to verbal abuse is not cruel and unusual punishment. ECF No. 20 at
2 20 (citing Austin v. Terhune, 367 F.3d 1167, 1171-72 (9th Cir. 2004)). Moreover, Norsworthy
3 fails to allege that the name change is an objectively serious medical need because she has not
4 alleged that any doctor has determined or even commented that she needs to change her name for
5 medical reasons or that use of her legal name has seriously affected her daily activities. Id. at 21
6 (citing Wood v. Housewright, 900 F.2d 1332, 1337-41 (9th Cir. 1990)). Finally, regarding the
7 subjective prong of the analysis, Norsworthy fails to allege that prison officials were deliberately
8 indifferent to her medical need in refusing her name change because she has failed to allege that
9 the Defendants involved in denying her request were medical professionals or knew that a legal
10 name change was an effective treatment for her gender dysphoria. Id.

11 Norsworthy responds that she is not required to “establish” that a legal name change is an
12 objectively serious medical need at the pleading stage. ECF No. 27 at 8. She need only provide
13 allegations sufficient to give Defendants fair notice of what the claim is and the grounds on which
14 it rests. Norsworthy has alleged that the use of her name is a “painful reminder” of her condition
15 that causes her “mental anguish and suffering,” “pain and distress,” and “severe emotional and
16 psychological stress and anxiety,” and she contends that further resolution of the nature and extent
17 of the suffering she experiences requires further factual development. Id. at 9. She distinguishes
18 the exacerbation of her mental health condition from the “verbal abuse” at issue in Austin v.
19 Terhune, and notes that Austin was decided at summary judgment. Id. at 10. With respect to the
20 subjective prong of the deliberate indifference analysis, Norsworthy argues that she has alleged
21 that Defendants were aware of her gender dysphoria and the associated mental anguish resulting
22 from the use of her legal name. Id. The extent of Defendants’ knowledge, she argues, must be
23 developed through discovery. Id.

24 The Court concludes that Norsworthy’s claim for violation of the Eighth Amendment
25 based on Defendants’ failure to allow her to pursue a legal name change is insufficiently pleaded
26 and should be dismissed. Prison officials violate their constitutional obligation only through
27 “deliberate indifference to serious medical needs.” Estelle, 429 U.S. at 104-05. This indifference
28 may be manifested “by prison doctors in their response to the prisoner’s needs or by prison guards

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1 in intentionally denying or delaying access to medical care or intentionally interfering with the
2 treatment once prescribed.” Id. In the Ninth Circuit, to maintain an Eighth Amendment claim
3 based on prison medical treatment, an inmate must show a “serious medical need” and that “the
4 defendant’s response to the need was deliberately indifferent.” Jett v. Penner, 439 F.3d 1091,
5 1096 (9th Cir. 2006). The second prong “is satisfied by showing (a) a purposeful act or failure to
6 respond to a prisoner’s pain or possible medical need and (b) harm caused by the indifference.
7 Indifference may appear when prison officials deny, delay or intentionally interfere with medical
8 treatment, or it may be shown by the way in which prison physicians provide medical care.” Id.
9 (internal citations and quotation marks omitted). An inadvertent or negligent failure to provide
10 adequate medical care does not state a claim under § 1983. Estelle, 429 U.S. at 105-06.

11 Norsworthy does not allege that any of the Defendants involved in denying her request for
12 a legal name change are medical professionals, or allege facts sufficient for this Court to
13 reasonably infer that these Defendants knew that Norsworthy had a medical need for a legal name
14 change. She states that Defendants Spearman, Van Leer, and Lozano were aware of her gender
15 dysphoria, but she does not allege that they reviewed her medical records, consulted with her
16 treating health care providers, were familiar with standards of care for the treatment of gender
17 dysphoria, or were otherwise aware that their decision to deny her request for a legal name change
18 would have ramifications for her medical care. Norsworthy therefore has not sufficiently alleged
19 that these Defendants were deliberately indifferent to her medical needs.

20 **III. MOTION TO STAY DISCOVERY**

21 Defendants move to stay discovery “on the ground that it would be unduly burdensome to
22 respond to discovery requests regarding claims that should be dismissed.” ECF No. 23 at 1. The
23 Court having found Counts One, Two, and Four of Plaintiff’s FAC to be viable, the Motion to
24 Stay is DENIED.

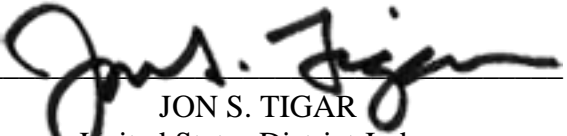
25 **CONCLUSION**

26 The Court hereby GRANTS IN PART and DENIES IN PART Defendants’ Motion to
27 Dismiss and DENIES Defendants’ Motion to Stay Discovery. Plaintiff’s § 1983 claim based upon
28 deprivation of her Eighth Amendment rights resulting from Defendants’ failure to allow her to

1 obtain a legal name change is DISMISSED WITHOUT LEAVE TO AMEND. In all other
2 respects, Defendants' Motion to Dismiss is DENIED.

3 **IT IS SO ORDERED.**

4 Dated: November 18, 2014

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7 JON S. TIGAR
United States District Judge

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